# WEST VIRGINIA LEGISLATURE

# **2021 REGULAR SESSION**

## **ENROLLED**



# **Committee Substitute**

for

# House Bill 2667

BY DELEGATES RILEY, HANSEN, QUEEN, HANNA, SKAFF, STEELE,

HARDY, CLARK, CRISS, CAPITO AND REYNOLDS

[Passed April 10, 2021; in effect ninety days from passage.]

HB2662

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1 AN ACT to amend and reenact §5A-3B-2 and §5B-2F-2 of the Code of West Virginia, 1931, as 2 amended; and to amend said code by adding thereto three new sections, designated §5B-3 2F-3, §5B-2F-4 and §5B-2F-5, all relating to promoting cost savings for state taxpayers by 4 implementing an energy savings program for assessment and implementation of energy 5 savings goals for state buildings; requiring energy-savings contracts to include provisions 6 relating to energy cost savings guarantees and deficiency payments; providing for the 7 auditing and potential removal of energy metering devices installed at state buildings; 8 establishing an energy savings program and contracting program within Division of Energy 9 for state buildings; and establishing benchmarking and energy efficiency goals for state 10 buildings.

Be it enacted by the Legislature of West Virginia:

### **CHAPTER 5A. DEPARTMENT OF ADMINISTRATION.**

### ARTICLE 3B. ENERGY-SAVINGS CONTRACTS.

### §5A-3B-2. Energy-savings contracts.

(a) Agencies are authorized to enter into performance-based contracts with qualified
 providers of energy-conservation measures for the purpose of significantly reducing energy
 operating costs of agency owned buildings, subject to the requirements of this section.

4 (b) Before entering into a contract or before the installation of equipment, modifications or 5 remodeling to be furnished under a contract, the qualified provider shall first issue a proposal 6 summarizing the scope of work to be performed. A proposal must contain estimates of all costs 7 of installation, modifications or remodeling, including the costs of design, engineering, installation, 8 maintenance, repairs or debt service, as well as estimates of the amounts by which energy 9 operating costs will be reduced. If the agency finds, after receiving the proposal, that the proposal 10 includes one or more energy-conservation measures, the installation of which is guaranteed to 11 result in a net savings of a minimum of five percent of the then current energy operating costs

which savings will, at a minimum, satisfy any debt service required, the agency may enter into acontract with the provider pursuant to this section.

14 (c) An energy-savings contract must include the following:

(1) A guarantee of a specific minimum net percentage amount of at least five percent of
 energy operating costs each year over the term of the contract that the agency will save;

(2) A statement of all costs of energy-conservation measures, including the costs of
 design, engineering, installation, maintenance, repairs and operations; and

(3) A provision that payments, except obligations upon termination of the contract beforeits expiration, are to be made over time.

(4) A provision relating to guaranteed energy cost savings and payments due the State 21 22 for any deficiency, in a form substantially similar to the following: In the event the energy and cost 23 savings achieved during a guarantee year are less than the guaranteed energy cost savings for that year, the qualified provider shall pay the agency an amount equal to the deficiency. In no 24 25 event shall a qualified provider use credit for excess savings to satisfy saving guarantees in future 26 years of the contract. Savings achieved by the installed projects must comply with requirements 27 contained in this section and sufficiently cover all project costs, including, as applicable, debt 28 service and contractor fees, maintenance, monitoring, and other services, for the duration of the 29 contract term. If a project does not generate the guaranteed level of savings in any predefined 30 reconciliation term, the qualified provider is liable to the agency for the amount of the shortfall plus 31 related costs.

(d) An agency may supplement its payments with federal, state or local funds to reduce
 the annual cost or to lower the initial amount to be financed.

(e) An energy-savings contract is subject to competitive bidding requirements and other
 requirements of article three of this chapter.

(f) An energy-savings contract may extend beyond the fiscal year in which it first becomes
 effective: *Provided*, That such a contract may not exceed a fifteen-year term: *Provided*, *however*,

That the long term contract will be void unless the agreement provides that the agency shall havethe option during each fiscal year of the contract to terminate the agreement.

(g) Agencies may enter into a "lease with an option to purchase" contract for the purchase
and installation of energy-conservation measures if the term of the lease does not exceed fifteen
years and the lease contract includes the provisions contained in subsection (f) of this section
and meets federal tax requirements for tax-exempt municipal leasing or long-term financing.

(h) The agency may include in its annual budget for each fiscal year any amounts payable
under long-term energy-savings contracts during that fiscal year.

46 (i) Upon the issuance of a request for proposals or request for quotations for an energy47 savings contract, the agency shall provide a copy thereof to the Joint Committee on Government
48 and Finance.

(j) Before signing an energy-savings contract or extending an existing energy-savings
contract, the agency shall give thirty days' written notice, which notice shall include a copy of the
proposal containing the information required by subsection (b) of this section, to the Joint
Committee on Government and Finance.

## CHAPTER 5B. ECONOMIC DEVELOPMENT ACT OF 1985.

### ARTICLE 2F. DIVISION OF ENERGY.

§5B-2F-2. Purpose; Office of Energy; office to develop energy policy and development plan; contents of energy policy and development plan; and office to promote energy initiatives.

(a) Effective July 1, 2017, the Division of Energy is hereby continued, but shall be
 designated and known as the Office of Energy and shall be organized within the Department of
 Economic Development. All references throughout this code to the Division of Energy shall be
 construed to refer to the Office of Energy. The office may receive federal funds.

(b) The office is intended to provide leadership for developing energy policies emphasizing 5 the increased efficiency of energy use, the increased development and production of new and 6 existing domestic energy sources, the increased awareness of energy use on the environment 7 and the economy, dependable, efficient and economical statewide energy systems capable of 8 supporting the needs of the state, increased energy self-sufficiency where the ratio of indigenous 9 to imported energy use is increased, reduce the ratio energy consumption to economic activity 10 and maintain low-cost energy. The energy policies and development plans shall also provide 11 12 direction for the private sector.

(c) The office shall have authority over the energy efficiency program existing under the
Department of Economic Development.

(d) The office shall develop an energy policy and shall report the same back to the Governor and the Joint Committee on Government and Finance before December 1, 2007. The energy policy shall be a five-year plan setting forth the state's energy policies and shall provide a direction for the private sector. Prior to the expiration of the energy policy, the office shall begin review of the policy and submit a revised energy policy to the Governor and the Joint Committee on Government and Finance six months before the expiration of the policy.

21 (e) The office shall prepare and submit an annual energy development plan to the 22 Governor and the Joint Committee on Government and Finance on or before December 1 of each 23 year. The development plan shall relate to the office's implementation of the energy policy and 24 the activities of the office during the previous year. The development plan shall include any recommended legislation. The Public Energy Authority, the Office of Coalfield Community 25 26 Development, the energy efficiency program, the Department of Environmental Protection and 27 the Public Service Commission, in addition to their other duties prescribed by this code, shall 28 assist the office in the development of an energy policy and related development plans. The 29 energy development plan shall set forth the plans for implementing the state's energy policy and 30 shall provide a direction for the private sector. The energy development plan shall recognize the

powers of the Public Energy Authority as to development and financing of projects under its jurisdiction and shall make such recommendations as are reasonable and practicable for the exercise of such powers.

34 (f) The office shall hold public hearings and meetings with notice to receive public input regarding proposed energy policies and development plans. The energy policy and development 35 36 plans required by subsections (d) and (e) of this section shall address increased efficiency of 37 energy use, traditional and alternative energy, water as a resource and a component of energy 38 production, energy distribution systems, the siting of energy facilities, the increased development 39 and production of new and existing domestic energy sources, increased awareness of energy use 40 on the environment and the economy, energy infrastructure, the development and implementation 41 of renewable, clean, technically innovative and advanced energy projects in this state. Projects 42 may include, without limitation, solar and wind energy, low-impact hydro power, geothermal, 43 biomass, landfill gas, fuel cells, renewable hydrogen fuel technologies, waste coal, coal mine 44 methane, coal gasification to ultraclean fuels, solid waste to fuel grade ethanol and coal 45 liquefaction technologies.

(g) The office may propose rules for legislative approval in accordance with the provisions
of article three, chapter twenty-nine-a of this code designed to implement an energy policy and
development plan in accordance with the provisions of this chapter.

49 (h) The energy policy and development plans required by subsections (d) and (e) of this 50 section shall identify and report on the energy infrastructure in this state and include without 51 limitation energy infrastructure related to protecting the state's essential data, information systems 52 and critical government services in times of emergency, inoperativeness or disaster. In 53 consultation with the Director of the Division of Homeland Security and Emergency Management, 54 the office shall encourage the development of energy infrastructure and strategic resources that 55 will ensure the continuity of governmental operations in situations of emergency, inoperativeness 56 or disaster.

(i) In preparing or revising the energy policy and development plan, the office may rely
upon internal staff reports or the advice of outside advisors or consultants and may procure such
services with the consent of the Secretary of Economic Development. The office may also involve
national, state and local government leadership and energy experts.

(j) The office shall prepare an energy use database, including without limitation, end-use applications and infrastructure needs for different classes of energy users including residential, commercial and industrial users, data regarding the interdependencies and sources of electricity, oil, coal, water and gas infrastructure, data regarding energy use of schools and state-owned facilities and collect data on the impact of the energy policy and development plan on the decisions and strategies of energy users of the state.

(k) The office shall promote collaboration between the state's universities and colleges,
private industry and nonprofit organizations to encourage energy research and leverage available
federal energy research and development resources.

(I) The office shall promote initiatives to enhance the nation's energy security through
 research and development directed at transforming the state's energy resources into the
 resources that fuel the nation.

(m) The office shall work with the President of the United States and his or her
 administration to develop a plan that would allow West Virginia to become the leader in
 transitioning the United States to a new energy future.

(n) The office is to determine the best way for West Virginia to utilize its resources and
 any federal funding to develop the technologies that are necessary for such a transition.

(o) The office is to clearly articulate West Virginia's position on an energy solution for the
 United States that encompasses clean coal, natural gas, transtech energy technologies and
 renewable energy technologies.

(p) The office shall develop and distribute an informational program and policies that
 emphasize the importance of West Virginia energy resources and their positive impact on the
 eastern seaboard and the nation.

(q) The office shall monitor legal challenges to the energy industries in the state and submit
a report quarterly to the Joint Committee on Government and Finance. The report shall contain
information relating to any litigation that challenges any statute that could affect the production,
distribution and utilization of natural resources of the state.

88 (r) The office shall develop and administer a program for auditing the energy metering 89 devices for both electricity and natural gas currently installed at state buildings for purposes of 90 determining whether such devices are active or inactive. Such program shall be designed to audit 91 no fewer than 20 percent (20%) of the energy metering devices each year to enable completion 92 of the audit of all such devices no later than January 1, 2027. In the event the office determines 93 during such audit that an energy metering device is no longer active, it shall notify the energy 94 service provider to request (1) removal of such device and (2) adjustment of utility bills 95 prospectively to remove any charge associated with such meter.

### §5B-2F-3. Energy Savings Contracting Program.

The secretary shall, working with such other agencies of the state as the secretary deems appropriate, establish an energy savings contracting program to support the design and installation of energy-savings contracts that may be entered into by agencies of the state under §5A-3B-1 *et seq.* of the code. Such program shall include the development and provision of model, template, or standardized contracts, guidelines, procedures, manuals, and other related documents regarding the use of energy-savings contracts.

### §5B-2F-4. Energy savings program.

(a) No later than October 1, 2021, the secretary shall establish an energy savings program
 designed to reduce energy usage for electricity, natural gas, fuel oil, and steam in all state
 buildings under the care, custody, and control of the state by 25% below 2018 levels by 2030.

The secretary shall report annually to the Legislature regarding the energy-conservation 4 5 measures, as defined by §5A-3B-1(b) of this code, installed under the energy savings program, achieved reductions in energy usage, and additional energy-conservation measures, if any, 6 7 necessary to achieve the required reductions by 2030. The secretary is authorized to enter into 8 energy-savings contracts as defined in §5A-3B-1 et seq. of this code, as necessary, to implement 9 the energy savings program. Energy-savings contracts entered into as part of the energy savings 10 program shall require an annual energy audit performed by a third party and at the cost of the 11 qualified provider. Energy audits shall include (1) A comparative analysis of anticipated to actual energy savings; and (2) the terms and conditions of agency payment and performance 12 13 guarantees. Any such performance guarantees shall provide that the contractor is responsible for 14 maintenance and repair services for any energy related equipment, including computer software. (b) The department will collaborate with the Department of Administration to develop 15 energy saving strategies and improve energy efficiency in state buildings under the control and 16

17 care of the Department of Administration.

#### §5B-2F-5. Disclosure of energy usage.

No later than July 1, 2021, the secretary shall establish a program for measuring and 1 2 benchmarking the energy, including electricity, natural gas, fuel oil, and steam, efficiency of all 3 state buildings under custody and control of the state. Such program shall use the benchmarking tool Energy Star Portfolio Manager® operated by the United States Environmental Protection 4 5 Agency. No later than October 1, 2021 and each year thereafter, the secretary shall compile and submit energy usage data for all state buildings to such benchmarking tool. The secretary shall 6 7 report annually to the Legislature regarding the building energy performance compared to similar 8 buildings in similar climates, as determined by the Energy Star Portfolio Manager®.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman, House 🕻 nmittee Cháirmán, Senate Committee 1021 APR 28 P 4:20 Originating in the House. In effect ninety days from passage. Clerk of the House of Delegates Clerk of the Senate anch . . . . . Speaker of the House of Delegates . . . . . . President of the Senate ..... this the 2840The within LD approved day of .. 021. Governor

PRESENTED TO THE GOVERNOR

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